



# Factsheet: Germany's updated National Hydrogen Strategy (July 2023)

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Note: The information contained in this factsheet is based on translated extracts/summaries from the [original document](#) published in German by BMWK (26.07.2023). The authors assume no liability for the accuracy, completeness or timeliness of the information.

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## 1. Background

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### The 2020 National Hydrogen Strategy and the new 2023 update:

- The 2020 National Hydrogen Strategy ("Nationale Wasserstoffstrategie", NWS) prescribes an evaluation and update after 3 years; also, an ambitious update of the strategy was part of the coalition agreement of the current Federal Government;
- The **NWS update was published on July 26, 2023** by Germany's Federal Ministry for Economic Affairs and Climate Action (BMWK);
- The strategy will continue to be developed in the coming years and adapted to the requirements as needed;
- Germany has made a legal commitment to achieve **climate neutrality by 2045**; to achieve this goal, the **supply of secure, sustainable and climate-neutral hydrogen is indispensable**;
- **Direct use of electricity for decarbonization** has lower conversion losses compared to hydrogen and should therefore be used where possible, if it is the most economical option;
- The NWS includes an industrial policy goal to become the "leading supplier" for hydrogen technologies along the entire value chain.

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## 2. Hydrogen demand perspectives

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- **Current demand: 55TWh** (mostly grey hydrogen in industry; could decrease through change in production or industrial transformation);
- Additional demand expected by 2030: 40-75 TWh;
- **Total Demand by 2030: 95-130 TWh** (hydrogen and its derivatives together), of which **50-70% will have to be met by imports** from abroad in 2030 (45-90 TWh) → separate **Hydrogen Import Strategy** is being developed;
- Demand will increase drastically after 2030;
- Demand expectations for 2045: Industry sector: 290-440 TWh; Electricity sector: 80-100 TWh

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## 3. Supply of hydrogen and its derivatives

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### Key 2030 targets:

- **2030 domestic electrolysis** capacity target increased from 5 GW to **at least 10 GW**
- Establish diversified hydrogen supply, avoid new dependencies, establish sustainability standards, become technology partner for exporting countries.

### Key measures:

Domestic production:

- Green light for **IPCEI state support programs** for 2,5 GW electrolysis capacity in 2023 ([short-term, 2023](#));
- Tendering of **500 MW of installed electrolysis capacity for the production of green system-serving hydrogen** annually between 2023 and 2028 (3 GW) ([short-term, 2023](#));
- Through the **implementation of EU RED II**, investments in circa 2GW electrolysis capacity especially for the transport sector will be incentivized ([short-term, 2023](#));
- New **funding guideline for offshore electrolysis (1 GW)** ([medium term, 2024/2025](#));

#### Imports:

- Develop a **National Hydrogen Import Strategy** ([short-term, 2023](#));
- Initiate additional projects within the framework of the **IPCEI Hydrogen** for the import of hydrogen from neighboring European countries ([short-term, 2023](#));
- Continue and enhance existing government funding instruments (**H2Global, funding guideline for international hydrogen projects**, PtX platform with **PtX development fund H2Upp**) to cover the cost gap in the short and medium term. Regional forms of cooperation within H2Global ([short-term, 2023](#));
- Devise accompanying measures for the market ramp-up in **international forums such as the IEA, IRENA, CEM/MI, IPHE and G7/20**, including "good governance" standards and the SDG at the G7 or G20 level ([short-term, 2023](#));
- Strengthen European cooperation on non-European hydrogen imports through **European support instruments** like the European Hydrogen Bank, a joint purchasing platform or European CCfDs ([medium-term, 2024/2025](#));
- Deepen and consolidate the hydrogen topic within the **climate and energy partnerships** or within strategic **hydrogen partnerships**, as well as to **establish new hydrogen partnerships** in order to secure the required imports and build cross-border hydrogen value chains (focus on realization of available green hydrogen export potentials and international flagship projects through appropriate instruments (e.g. funding instruments, political support) ([medium-term, 2024/2025](#));

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## 4. Hydrogen infrastructure

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### Key 2030 targets:

- A so-called **hydrogen start network** ("Wasserstoffstartnetz") with more than 1,800 km of converted and newly built hydrogen pipelines will be built in Germany **by 2027/2028** via IPCEI („Important Project of Common European Interest“) funding
- Approx. **4,500 km will be added across Europe** (via European Hydrogen Backbone)
- All major hydrogen production, import and storage centers in Germany will be connected to the relevant consumers by 2030.
- Hydrogen network will include sufficient hydrogen **pipelines** for intra-European transport, **hydrogen import terminals** on the German coasts by 2030 for imports via ship, hydrogen storage sites, and hydrogen refueling infrastructure for heavy duty transport (depending on the demand).

### Key measures:

#### National level:

- Proposal of German gas transmission system operators (FNB Gas) for a **hydrogen core network** to be built by 2032 and approval by the Federal Network Agency (BNetzA) ([short-term, 2023](#));
- Changes to the **Energy Industry Act** (Energiewirtschaftsgesetz, EnWG) to build a regulatory framework for hydrogen grid ([short-term, 2023](#));

- Development of a first integrated **gas and hydrogen network development plan** (medium-term, starting 2024/2025);
- The **System Development Strategy (SES)** (to be developed), considering also interactions with electricity, transportation and heating, will further support the development of the hydrogen networks (medium-term, starting 2024/2025)

#### European Hydrogen Backbone:

- Framework conditions as part of **EU hydrogen and decarbonised gas market package** (short-term, 2023);
- Rapid negotiations with partner countries on cross-border hydrogen pipeline projects (new and retrofitted), e.g., as part of EU **Projects of Common Interest (PCI)** (short-term, 2023);
- **Focus corridors:** North Sea and Baltic Sea areas, connections to Northern Africa (via France, Spain, Portugal (H2Med), or via Austria and Italy (SouthH2Corridor) (short-term, 2023);
- Dialogue with European partners on **joint cooperation projects**, e.g. offshore wind hubs, offshore electrolysis, long-term import contracts (medium-term, starting 2024/25)

#### Infrastructure for imports from third countries:

- Drafting of a **hydrogen acceleration act** to speed up construction of H2 terminals (short-term, 2023);
- All newly build **LNG terminals should be “H2-ready”** (i.e. convertible with little economic effort for the landing of hydrogen derivatives or transport media such as LOHC) (short-term, 2023);
- A **“National Harbor Strategy”** will be developed to ensure readiness of harbors for hydrogen imports via ship (short-term, 2023)
- The European H2 backbone must also include **strategic hydrogen pipelines to countries bordering the EU**, such as Norway, the United Kingdom, Ukraine, Morocco, Tunisia and Algeria (medium/ long-term, 2024-2030);
- **More import terminals for hydrogen or its derivatives only** are to be built (medium/ long-term, 2024-2030)

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## 5. Hydrogen applications

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### Key 2030 targets:

- Establishment of hydrogen applications in the following sectors:
  - **Industry, e.g. in the chemical and steel industries**, in particular;
  - **Transport**, for use in fuel cells or as a renewable fuel (especially in heavy-duty vehicles, aviation, shipping, military vehicles)
  - **Electricity**, for supply security (gas-fired power plants that can be converted to climate-neutral gases and system-serving electrolyzers);
- In the **heating sector, no broad hydrogen application is expected by 2030**, although the conversion of gas distribution networks to hydrogen and the use of decentralised hydrogen boilers should also be made legally and technically possible.

### Key measures:

#### Industry:

- Government support programs started/ soon to be started (short-term, 2023):
  - **“Climate contracts for industry”** (support for additional costs (CAPEX and OPEX) incurred by companies in emission-intensive sectors due to the construction and operation of more climate-friendly plants compared to conventional plants; comparable to Carbon Contracts for Difference, CCfD);

- **IPCEI hydrogen funding**
- **Funding programme “Decarbonisation of Industry”**

#### Transport:

- Ambitious national **implementation of recently adopted mandatory EU quotas** for the use of renewable fuels of non-biogenic origin (RFNBOs) in transport (i.e. hydrogen and e-fuels (revision of REDII), power-to-liquid in jet fuels (ReFuelEU Aviation) (*short-term, 2023*);
- Active role in the **international development and harmonisation of standards** for the use of hydrogen and fuel cells (*short-term, 2023*);
- Support for **IPCEIs in transport**, covering the whole supply chain from the development of cell technologies to the development of vehicles (*short-term, 2023*);
- New **funding programme for the production of power-to-liquid fuels** in the transport sector to be announced (*short-term, 2023*);
- New national module under the **H2Global mechanism** to be launched for industrial **kerosene production based on power-to-liquid** (*short-term, 2023*);
- Revision of the **Eurovignette Directive** to incentivise hydrogen use in transport (*short-term, 2023*);
- Development of **“National Action Plan for Climate Friendly Shipping”** („Nationaler Aktionsplan klimafreundliche Schifffahrt“) (*medium-term, 2024/2025*)

#### Electricity:

- Requirements for system friendly electrolysis are being examined as part of the System Development Strategy and the Climate-Neutral Electricity System Platform („Plattform Klimaneutrales Stromsystem“)
- Auctions from 2023-2026 for 4.4 GW of so-called **hydrogen/ ammonia “sprinter power plants”** („Wasserstoff-Sprinter“-Kraftwerke) for the generation of electricity from hydrogen/ammonia with a total capacity of 4.4 GW
- Auctions from 2023-2028 for 4.4 GW of **renewable energy-hydrogen hybrid power plants** („EE-Wasserstoff-Hybridkraftwerke“) that include local hydrogen production, storage and co-generation of electricity

#### Buildings/heating:

- Potential for waste heat utilisation from electrolyzers should be considered in the siting of electrolyzers, along with other variables such as RE electricity availability and electricity grid bottlenecks
- Criteria and implementation tools for examining a use of hydrogen in decentralised heat supply are being developed as part of Heat Planning Act (Wärmeplanungsgesetz)

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## 6. Regulatory framework and government support

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### Key 2030 targets:

- Creation of appropriate regulatory framework conditions, including **coherent legal provisions at national, European and, if possible, international level**, and harmonised standards and certification systems;
- Development of **sufficient administrative capacities** and coordination at all levels to ensure efficient planning and approval procedures of hydrogen projects;
- **CO2 pricing** as a guiding instrument, including effective **carbon leakage protection** is being continuously developed to improve investment security and incentives;
- **Financial support is limited to the production of green hydrogen** that is sustainable in the long term;
- In the **market ramp-up phase**, Germany will also **promote the use of low-carbon hydrogen** (“blue hydrogen” via SMR+CCS, “turquoise hydrogen” via methane pyrolysis, and “orange

hydrogen" from waste and residual materials) to a **limited extent and until sufficient green hydrogen is available**, considering ambitious GHG limits (based on EU regulations), including upstream chain emissions as well as maintaining the legal goal of climate neutrality

### Key measures:

- **Hydrogen Acceleration Act** to be presented ([short-term, 2023](#));
- Approval procedures for hydrogen fueling stations will be simplified ([short-term, 2023](#));
- Development of **clear requirements for the crediting of hydrogen** in the demand sectors, for example for promotion via Climate Change Contracts (CCfDs) or via quotas as in the transport and industrial sectors ([short-term, 2023](#));
- Requirements from **EU REDII Delegated Acts to Article 27 and 28** are quickly implemented in national law ([short-term, 2023](#));
- Germany supports the development of **uniform, practicable and ambitious criteria for especially blue hydrogen at EU level** ([short-term, 2023](#));
- A national **Carbon Management Strategy** is currently being developed
- **Sustainability criteria**, including biodiversity, water and land use, and protection of human rights in supply chains, must be evaluated and considered as well as existing criteria (e.g. at H2Global) adapted if necessary ([medium term, 2024/2025](#));
- Development of a **hydrogen technology and innovation roadmap**,
- Continue energy research program and develop new support systems

### Sources:

Bundesministerium für Wirtschaft und Klimaschutz (BMWK) 2023: Fortschreibung der Nationalen Wasserstoffstrategie, NWS 2023, Berlin, Juli 2023, [https://www.bmwk.de/Redaktion/DE/Publikationen/Energie/fortschreibung-nationale-wasserstoffstrategie.pdf?\\_\\_blob=publicationFile&v=3](https://www.bmwk.de/Redaktion/DE/Publikationen/Energie/fortschreibung-nationale-wasserstoffstrategie.pdf?__blob=publicationFile&v=3)

Sören Amelang & Julian Wettengel (Clean Energy Wire) (26.07.2023): Germany's National Hydrogen Strategy, <https://www.cleanenergywire.org/factsheets/germanys-national-hydrogen-strategy>

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